



2026/0152(NLE)

16.10.2026

DRAFT RECOMMENDATION

on the draft Council decision on the conclusion, on behalf of the European Union, of the Protocol amending the Council of Europe Convention on the Prevention of Terrorism
(08562/2026 – C10-0137/2026 – 2026/0152(NLE))

Committee on Civil Liberties, Justice and Home Affairs

Rapporteur: Fabrice Leggeri

Symbols for procedures

- * Consultation procedure
- *** Consent procedure
- ***I Ordinary legislative procedure (first reading)
- ***II Ordinary legislative procedure (second reading)
- ***III Ordinary legislative procedure (third reading)

(The type of procedure depends on the legal basis proposed by the draft act.)

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DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION

on the draft Council decision on the conclusion, on behalf of the European Union, of the Protocol amending the Council of Europe Convention on the Prevention of Terrorism (08562/2026 – C10-0137/2026 – 2026/0152(NLE))

(Consent)

The European Parliament,

- having regard to the draft Council decision (08562/2026),
 - having regard to the Protocol amending the Council of Europe Convention on the Prevention of Terrorism (08688/2026),
 - having regard to the request for consent submitted by the Council in accordance with Article 83(1) and Article 218(6), second subparagraph, point (a), of the Treaty on the Functioning of the European Union (C10-0137/2026),
 - having regard to Rule 107(1) and (4), and Rule 117(7) of its Rules of Procedure,
 - having regard to the recommendation of the Committee on Civil Liberties, Justice and Home Affairs (A10-0000/2026),
1. Gives its consent to the conclusion of the protocol;
 2. Instructs its President to forward its position to the Council, the Commission and the governments and parliaments of the Member States and the Council of Europe.

EXPLANATORY STATEMENT

The rapporteur recommends that the European Parliament give its consent to the conclusion, on behalf of the European Union, of the Protocol amending the Council of Europe Convention on the Prevention of Terrorism.

The Protocol represents a positive step towards strengthening international cooperation in the fight against terrorism. By modernising the definition of terrorist offences contained in the Convention and aligning it with the definition already established in Article 3 of Directive (EU) 2017/541 on combating terrorism, it contributes to greater legal consistency between the Member States and the wider Council of Europe framework.

Its principal added value lies in facilitating cooperation between EU Member States and third countries that are Parties to the Convention. A common and more precise definition of terrorist offences can help improve judicial cooperation, mutual legal assistance and extradition, thereby supporting more effective cross-border action against terrorism. At a time when terrorist threats and their operational networks increasingly extend beyond national borders, closer alignment of the applicable legal frameworks is essential to ensure that cooperation between EU and non-EU partners is effective and reliable.

The Protocol does not establish a new EU criminal law framework, nor does it introduce additional obligations beyond the existing EU acquis in this field. It rather updates the Council of Europe Convention to bring its definition of terrorist offences into line with the definition contained in the legal framework already in force at EU level since 2017. Its purpose is therefore to strengthen the international dimension of the existing rules, rather than to expand the scope of EU criminal law or introduce a new layer of regulation.

The rapporteur also underlines the importance of respecting the competences and sovereignty of the Member States. The conclusion of the Protocol by the European Union takes place within the limits of the Union's competences and is without prejudice to the procedures through which Member States express their consent to be bound by the Protocol in accordance with their respective constitutional requirements.

Furthermore, the Protocol expressly reaffirms, in its preamble, that measures to prevent or suppress terrorist offences must comply with human rights obligations.

For these reasons, the rapporteur considers that the Protocol offers clear added value in strengthening cooperation with third countries, while preserving the continuity of the existing EU legal framework and respecting the competences of the Member States. The rapporteur therefore recommends that Parliament give its consent to the conclusion of the Protocol.

ANNEX: DECLARATION OF INPUT

The rapporteur declares under his exclusive responsibility that he did not include in his report input from interest representatives falling within the scope of the Interinstitutional Agreement on a mandatory transparency register¹, or from representatives of public authorities of third countries, including their diplomatic missions and embassies, to be listed in this Annex pursuant to Article 8 of Annex I to the Rules of Procedure.

¹ Interinstitutional Agreement of 20 May 2021 between the European Parliament, the Council of the European Union and the European Commission on a mandatory transparency register (OJ L 207, 11.6.2021, p. 1, ELI: http://data.europa.eu/eli/agree_interinstit/2021/611/oj).