

Question for written answer E-003292/2025
to the Commission
Rule 144
Jean-Paul Garraud (PfE)

Subject: Lack of transparency in interinstitutional negotiations conducted via trilogues

The ordinary legislative procedure is increasingly reliant on trilogues: informal negotiations involving the Commission, the Council and the European Parliament. Although the aim of trilogues is to speed up the process of adopting texts, they raise serious concerns about democratic transparency and institutional accountability because citizens and even some MEPs are kept away from the negotiations.

This lack of transparency undermines the principle of public debate, which is enshrined in the Treaties, and feeds into the feeling that the European institutions are out of touch with what's happening in the Member States.

1. Does the Commission agree that the extensive use of trilogues outside a legally binding framework undermines the legitimacy of the EU's legislative process?
2. What steps is the Commission planning to take to ensure greater transparency in interinstitutional discussions, such as the publication of documents and negotiating mandates?
3. Does it intend to codify this procedure in primary or secondary EU law so as to strengthen the democratic scrutiny exercised by Parliament and by the citizens of the EU?

Submitted: 26.8.2025