

Question for written answer E-004664/2025

to the Commission

Rule 144

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Subject: Follow-up on the question regarding the legal basis for suspension of entities under Horizon Europe

In its reply to our Question E-001178/2025¹, the Commission invokes the following as the legal basis for the suspension on 4 March 2022 of funding to all Russian entities under Horizon Europe:

- Article 1i of Council Decision 2014/512/CFSP²;
- Article 5l of Council Regulation (EU) No 833/2014³;
- A restrictive eligibility clause in the Work Programme, authorised by Article 22(6) of the Horizon Europe Regulation⁴.

However, the decision to suspend was taken on 4 March 2022, whereas:

- Article 1i was added to Council Decision 2014/512/CFSP⁵ only on 8 April 2022;
- Article 5l was likewise added on 8 April 2022 by Council Regulation (EU) 2022/576⁶ amending Regulation (EU) No 833/2014⁷;
- The Work Programme clause excluding Russia appears to have been approved only on 10 May 2022.⁸

Since the suspension decision predates the adoption of these provisions, it is unclear how they could have constituted its legal basis.

1. Can the Commission specify what legal basis, as of 4 March 2022, conferred upon it the competence to suspend cooperation with all Russian entities?
2. Does the Commission consider that it has the same legal competence to suspend or restrict Horizon Europe cooperation with Israeli entities, and if not, why not?

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¹ https://www.europarl.europa.eu/doceo/document/E-10-2025-001178-ASW_EN.html.

² OJ L 229, 31.7.2014, ELI: <http://data.europa.eu/eli/dec/2014/512/oj>.

³ OJ L 229, 31.7.2014, ELI: <http://data.europa.eu/eli/reg/2014/833/oj>.

⁴ OJ L 170, 12.5.2021, ELI: <http://data.europa.eu/eli/reg/2021/695/oj>.

⁵ OJ L 111, 8.4.2022, p. 70, ELI: <http://data.europa.eu/eli/dec/2022/578/oj>.

⁶ OJ L 111, 8.4.2022, ELI: <http://data.europa.eu/eli/reg/2022/576/oj>.

⁷ OJ L 229, 31.7.2014, p. 1, ELI: <http://data.europa.eu/eli/reg/2014/833/oj>.

⁸ Compare European Commission Decision C(2021)1940 of 31 March 2021 with European Commission Decision C(2022)2975 of 10 May 2022