

(English version)

**Question for written answer E-002465/25  
to the Commission  
Bruno Tobback (S&D)  
(18 June 2025)**

*Subject:* Commission guidance on the compensation models for electricity demand response through aggregation

The Commission has announced that a white paper on electricity market integration will be published in late 2025. It will address governance issues while also exploring flexibility compensation.

With regard to electricity demand response through aggregation, European legislation <sup>(1)</sup> establishes that countries 'may require electricity undertakings or participating final customers to pay financial compensation to other market participants or to the market participants' balance responsible parties, if those market participants or balance responsible parties are directly affected by demand response activation'. At the same time, this financial compensation must not create a barrier to market entry for market participants who are engaged in aggregation, nor a barrier to flexibility. However, when this is read in conjunction with the proposed Article 55A of the Electricity Balancing Regulation <sup>(2)</sup>, within the newly proposed draft network code on demand response, it is unclear which model should be used to ensure correct compensation. This has raised issues in countries such as France, where direct compensation models have created barriers to market access.

Will the Commission publish guidance on compensation models so that countries can fulfil their obligations under Article 17(4) of Directive (EU) 2019/944?

Submitted: 18.6.2025

**Answer given by Mr Jørgensen on behalf of the European Commission  
(26 September 2025)**

The Commission considers of high importance the development of demand response in the electricity system. In that regard, removing market barriers for demand response is key.

The lack of aggregation models supporting the development of independent aggregators in some Member States or the need for aggregators to pay high financial compensation, represent some of those barriers.

The Commission is monitoring the transposition and implementation of Directive (EU) 2019/944 <sup>(1)</sup> for the internal electricity market to ensure that existing barriers due to delayed transposition are removed.

In addition, the Commission is working on the establishment of a new Network Code on Demand Response, to remove remaining barriers.

As announced in the action plan for Affordable Energy (COM(2025)79 <sup>(2)</sup>), the adoption of this network code is planned for the first quarter of 2026. The Commission has been consulting the relevant stakeholders on the Network Code on Demand.

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<sup>1</sup> Article 17(4) of Directive (EU) 2019/944 of the European Parliament and of the Council of 5 June 2019 on common rules for the internal market for electricity and amending Directive 2012/27/EU (OJ L 158, 14.6.2019, p. 125, ELI: <http://data.europa.eu/eli/dir/2019/944/oj>).

<sup>2</sup> Commission Regulation (EU) 2017/2195 of 23 November 2017 establishing a guideline on electricity balancing (OJ L 312, 28.11.2017, p. 6, ELI: <http://data.europa.eu/eli/reg/2017/2195/oj>).

<sup>(1)</sup> <https://eur-lex.europa.eu/eli/dir/2019/944/oj/eng>.

<sup>(2)</sup> <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=celex:52025DC0079>.