

(English version)

**Question for written answer E-004267/25  
to the Commission  
Francisco José Millán Mon (PPE), Adrián Vázquez Lázara (PPE)  
(30 October 2025)**

*Subject:* Failure by the Spanish Government to submit the Social Climate Plan and to transpose the ETS 2 Directive

Press reports this week indicate that the Spanish Government has yet to present its Social Climate Plan to the Commission. This will undoubtedly delay disbursements from the Fund and could prevent regions such as Galicia, which already has projects ready for financing under the Fund, from accessing disbursements in a timely manner. Furthermore, it appears that the Spanish Government has also failed to fulfil its obligation to transpose Directive 2023/959 (ETS 2).

According to the guidance for the implementation of the Social Climate Plan, if a Member State formally sends its plan but has not transposed the ETS 2 Directive, the Commission will not be able to assess the plan submitted. Therefore, even if a plan is submitted by the Spanish Government, the Commission will not be able to assess it and disburse funds until the ETS 2 Directive is transposed.

1. How will the Commission ensure that the Spanish Government fulfils its obligations?
2. If the transposition of the ETS 2 Directive continues to be delayed, Spain could find itself forced to implement it without the support of the Climate Social Fund (which has a limited lifespan until 2032). How will the Commission ensure that this funding reaches the regions and citizens who need them?

Submitted: 30.10.2025

**Answer given by Mr Hoekstra on behalf of the European Commission  
(15 December 2025)**

The deadline for transposing into national law the provisions of Directive (EU) 2023/959 concerning the new emissions trading system for buildings, road transport and additional sectors (ETS2) <sup>(1)</sup> was 30 June 2024.

Member States which did not notify complete transposition by that date have received letters of formal notice on 25 July 2024, the first step in infringement procedures.

The Commission continues to monitor closely the progress of all Member States and will, where necessary, proceed to the next step of the procedure by sending reasoned opinions to those still failing to comply.

Recital (17) of Regulation (EU) 2023/955 establishing the Social Climate Fund (SCF) <sup>(2)</sup> encourages Member States to submit their Social Climate Plans by 30 June 2025.

Funding under the SCF is allocated to the Member States and implemented in accordance with their Social Climate Plans. The Commission and Spain have been discussing possible investments and measures, as well as other elements of the future plan.

Discussions are ongoing to ensure that Spain's plan, effectively supports those most affected by the ETS2, in line with the SCF Regulation.

The Commission underlines that swift transposition of the directive and adoption of the plan are key so that funding can reach those most in need.

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<sup>(1)</sup> <https://eur-lex.europa.eu/eli/dir/2023/959/oj/eng>.

<sup>(2)</sup> <https://eur-lex.europa.eu/eli/reg/2023/955/oj/eng>.