

(English version)

Question for written answer E-004796/25

to the Vice-President of the Commission/High Representative of the Union for Foreign Affairs and Security Policy
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(2 December 2025)

Subject: Inclusion of the Muslim Brotherhood in the EU list of persons, groups and entities involved in terrorist acts (Council Decision 2001/931/CFSP)

Under Article 1(4) of Council Decision 2001/931/CFSP of 27 December 2001 ⁽¹⁾, inclusion in the EU terrorist list requires a decision by a competent authority of a Member State or a third country establishing that an organisation has been investigated, prosecuted or convicted for terrorist acts.

The most recent update, Council Decision (CFSP) 2025/1577 of 29 July 2025 ⁽²⁾, renewed the measures under the same framework.

Given reports and allegations regarding the activities of the Muslim Brotherhood and its affiliated structures within the EU, clarification is needed on the EU's current position.

In this context:

Which national judicial or administrative decisions, if any, have been communicated that could serve as a legal basis under Article 1(4) of Decision 2001/931/CFSP?

Supporters ⁽³⁾

Submitted: 2.12.2025

Answer given by High Representative/Vice-President Kallas on behalf of the European Commission

(12 February 2026)

The legal prerequisite for the listing of new individuals, groups or entities, under Common Position 2001/931/CFSP on the application of specific measures to combat terrorism ⁽¹⁾ ('CP 931' or the 'EU Terrorist List'), is indeed a competent authority decision, as defined by Article 1(4) of CP931. Such a decision should concern the involvement of the individual or entity in question in a terrorist act as defined by Article 1(3) of CP931.

A Decision to list a person, group or entity under the EU Terrorist List is subject to unanimity in the Council.

In view of a listing, a competent authority decision does not have to be communicated to the Council. Listing proposals are made by Member States or the European External Action Service, following an assessment that a decision meeting the requirements of CP931 exists to underpin those listing proposals.

¹ OJ L 344, 28.12.2001, ELI: <http://data.europa.eu/eli/compos/2001/931/oj>.

² OJ L, 2025/1577, 30.7.2025, ELI: <http://data.europa.eu/eli/dec/2025/1577/oj>.

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⁽¹⁾ <https://eur-lex.europa.eu/eli/compos/2001/931/oj/eng>.