

(English version)

Question for written answer E-004950/25
to the Commission
Michał Dworczyk (ECR)
(15 December 2025)

Subject: Military mobility solidarity pool and the principle of respect for Member States' competences

The proposal for a regulation on establishing a framework of measures to facilitate the transport of military equipment, goods and personnel across the Union ⁽¹⁾ makes several references to the EU's transport and logistical capabilities that would be included in the solidarity pool. At the same time, the legislation does not specify whether 'Union's capabilities' exclusively refers to capabilities contracted by the Union, or if it also refers to physical logistical resources that could become the property of or be permanently maintained by the EU. The specific conditions for the solidarity pool and the use of EU capabilities are to be set out in a Commission implementing act, which raises important questions on the EU's scope of competences and the role of EU Member States in the military mobility system.

In this context, I ask the following questions:

1. Does the Commission envisage the European Union's acquisition of its own physical logistical and transport capabilities, which could be maintained as an EU resource and used independently of the capabilities of Member States? If so, what kind equipment is the Commission considering?
2. Does the Commission envisage coordination mechanisms with NATO, including an agreement on the use of these capabilities for the Alliance's operational objectives?
3. Does the Commission consider the concept of a 'solidarity pool' to be compatible with the treaties, particularly Article 4(2) of the TEU, and in what way — in this context — does it intend to determine the scope of EU logistical capabilities and the rules for their availability to Member States so as not to undermine the guarantee of Member States' full control over resources used for military purposes?

Submitted: 15.12.2025

Answer given by Mr Kubilius on behalf of the European Commission
(5 March 2026)

The Military Mobility Regulation proposal ⁽¹⁾ includes the creation of a Solidarity Pool in Article 35, which shall consist of registered transport capabilities of Member States and possibly of the Union.

These capabilities aim to guarantee, optimise and facilitate military transport operations. Member States may voluntarily register national capabilities and are required to register those acquired or contracted with Union financial support.

Where capability gaps are identified, the Union may procure additional assets. The Military Mobility Transport Group (MMTG), bringing together military experts from the EU Military Staff and the European Defence Agency, will advise on procurement priorities to address critical transport and logistics shortfalls. In line with established principles of EU-NATO cooperation, NATO experts will be regularly consulted.

Union-procured capabilities will be hosted by a Member State, with due consideration to balanced geographical distribution. The Member State requesting their deployment will direct the corresponding support operations.

The Commission considers the Solidarity Pool fully compatible with the Treaties, including Article 4(2) of the Treaty on the European Union safeguarding essential State functions such as national security and defence.

It provides a structured framework to enhance the visibility and accessibility of dual-use transport and logistical capabilities relevant to military mobility.

¹ [https://www.europarl.europa.eu/RegData/docs_autres_institutions/commission_europeenne/com/2025/0847/COM_COM\(2025\)0847_EN.pdf](https://www.europarl.europa.eu/RegData/docs_autres_institutions/commission_europeenne/com/2025/0847/COM_COM(2025)0847_EN.pdf)

⁽¹⁾ https://transport.ec.europa.eu/document/download/4557a31a-0444-4489-a26f-2ef156f10d9f_en?filename=COM_2025_847.pdf.