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E-001085/2026

Answer given by Mr Jørgensen
on behalf of the European Commission
(8.5.2026)

On 11 March 2026, the Commission decided to open infringement procedures by sending a letter of formal notice¹ to Italy and 18 other Member States² as they failed to submit their draft National Building Renovation Plan (NBRP) by 31 December 2025 pursuant to Article 3 of the recast Energy Performance of Buildings Directive (EPBD)³.

The NBRPs are an essential tool for Member States to transform their building stock into energy-efficient, decarbonised asset by 2050. By creating predictable renovation pipelines and clear long-term trajectories, they support a cost-effective implementation of the EPBD at national level and give the necessary investment stability for national industries.

The recast EPBD was preceded by an impact assessment showing that the worst-performing residential buildings are often occupied by vulnerable households and that the proposed measures will help reduce their energy bills⁴.

Rather than imposing uniform rules, the recast EPBD already provides substantial flexibility to accommodate national specificities, especially for Member States with a significant share of historic or protected buildings such as Italy. It does not impose renovation obligations on individual homes but sets targets for reducing the energy consumption of the overall building stock. This allows Member States to determine the most appropriate and cost-effective pathways, including prioritising interventions where they are most feasible.

As regards non-residential buildings, Member States can continue to exempt historic and protected ones from the renovation requirements. They can also set additional exemption criteria in light of serious hardship or an unfavourable cost-benefit assessment.

¹ https://energy.ec.europa.eu/news/march-infringements-package-key-decisions-energy-2026-03-11_en.

² Belgium, Czechia, Germany, Estonia, Ireland, Greece, France, Cyprus, Latvia, Luxembourg, Hungary, Malta, the Netherlands, Austria, Poland, Portugal, Slovakia and Sweden.

³ EPBD - Directive EU/2024/1275.

⁴ SWD (2021) 453, Commission Staff Working Document, Impact Assessment Report, Accompanying the document, Directive of the European Parliament and of the Council on the energy performance of buildings.