

(English version)

Question for written answer E-002092/26
to the Commission
Markus Buchheit (ESN)
(20 May 2026)

Subject: Including CN code 7317 (nails) within the expanded CBAM scope

Through Regulation COM(2025)0989, the Commission proposed an extension of the scope of the Carbon Border Adjustment Mechanism (CBAM) to include downstream goods. In addition, the proposal explicitly provides for the possibility of reviewing and expanding the product list within six months of its entry into force. Nails (CN code 7317) are a steel-intensive industrial product manufactured by around 30 companies in the EU, employing around 3 000 people, with a yearly production of roughly 300 000 tonnes. In spite of their importance for the economy and supply chains, nails have so far not been included in the scope of the proposed regulation, even though there are already corresponding guidelines in the accompanying documents and an impact assessment has already been undertaken.

1. Does the Commission intend to include CN code 7317 in the scope of the CBAM during the envisioned review period?
2. What criteria are used to assess which downstream steel products should be included?
3. What specific steps can Member States and economic actors take to request an expansion of the product list?

Submitted: 20.5.2026

Answer given by Mr Hoekstra on behalf of the European Commission
(11 August 2026)

On 17 December 2025, the Commission adopted a proposal to amend the regulation of the Carbon Border Adjustment Mechanism (CBAM) ⁽¹⁾.

The proposal includes, among other, a list of steel and aluminium intensive downstream products to be added into CBAM's scope. The proposal does include all CN codes belonging to the Harmonised System (HS) heading 7317 ⁽²⁾.

This Commission proposal was based on an impact assessment, which details the methodology, as well as the collected data, to select downstream goods that should be included into the CBAM scope ⁽³⁾.

The selection methodology takes into account and quantifies the extent of carbon leakage risk, as well as the emission intensity associated with downstream goods. The selection is carried out to minimise the carbon leakage risk, while keeping the related administrative burden limited.

The Commission proposal is currently under discussion by the co-legislators, the Council and the European Parliament. The outcome of these discussions will determine the final list of goods to be added into the scope of CBAM.

⁽¹⁾ COM(2025) 989, Proposal for a regulation of the European Parliament and of the Council amending Regulation (EU) 2023/956 as regards the extension of its scope to downstream goods and anti-circumvention measures, 2025/0419 (COD).

⁽²⁾ See Annex I of the proposal. The products of the 7317 family are CN 73170020 Nails of iron or steel wire, in strips or coils; CN 73170060 Nails, tacks, corrugated nails, staples and similar articles, of iron or steel wire (excl. nails in strips or coils, and staples in strips); CN 73170080 Nails, tacks, drawing pins, corrugated nails, staples and similar articles, of iron or steel (excl. cold-pressed from wire, and staples in strips).

⁽³⁾ Commission Staff Working Document — Impact Assessment Report accompanying the document Proposal for a regulation of the European Parliament and of the Council amending Regulation (EU) 2023/956 as regards the extension of its scope to downstream goods and anti-circumvention measures, SWD/2025/988 final.