

EN

P-004806/2025

Answer given by Mr Hoekstra
on behalf of the European Commission
(22.1.2026)

The Carbon Border Adjustment Mechanism (CBAM) aims to address the risk of carbon leakage and contribute to decarbonisation globally. CBAM ensures that imports are subject to a carbon price equivalent to that faced by domestic producers under the EU Emissions Trading System (EU ETS).

CBAM was initially designed with a limited scope, including basic goods that are most exposed to the risk of carbon leakage and that are most carbon intensive. From the outset, it was conceived with the possibility of future scope extensions. That is why Article 30(3) of the CBAM Regulation¹ requires the Commission to identify products further down the value chain of the goods listed in Annex I to which the CBAM should potentially also apply. On 17 December 2025, the Commission adopted a proposal to amend the CBAM Regulation². The proposal includes an extension to certain steel and aluminium-intensive downstream products. In particular, the proposal includes several CN (combined nomenclature) codes corresponding to nail products³.

The proposal to amend the CBAM Regulation is also accompanied by an impact assessment (IA)⁴. The IA explains in detail the methodology to select downstream goods that should be included into the CBAM scope. The range of investigated goods covers the whole spectrum of goods downstream to steel and aluminium, including nails among other things. The selection methodology takes into account and quantifies the extent of carbon leakage risk, as well as the emission intensity associated with downstream goods. The selection is carried out to minimise the carbon leakage risk, while keeping the related administrative burden limited.

¹ Regulation (EU) 2023/956 of the European Parliament and of the Council of 10 May 2023 establishing a carbon border adjustment mechanism. OJ L 130, 16.5.2023, pp. 52–104.

² COM(2025) 989, Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EU) 2023/956 as regards the extension of its scope to downstream goods and anti-circumvention measures, 2025/0419 (COD).

³ CN 7317 00 – Nails, tacks, drawing pins, corrugated nails, staples (other than those of heading 8305) and similar articles of iron or steel, whether or not with heads of other material but excluding such articles with heads of copper, CN 7415 10 00 – Nails, tacks, drawing pins, staples and similar articles, of copper or of iron or steel with heads of copper, containing steel or aluminium, CN 7616 10 00 – Nails, tacks, staples, screws, bolts, nuts, screw hooks, rivets, cotters, cotter pins, washers and similar articles, of aluminium (excl. staples in strips, plugs, bungs and the like, threaded).

⁴ Commission Staff Working Document - Impact Assessment Report accompanying the document Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EU) 2023/956 as regards the extension of its scope to downstream goods and anti-circumvention measures, SWD/2025/988 final.