



Plenary sitting

A10-0254/2026

29.9.2026

REPORT

on the draft for a Council directive amending Directive (EU) 2015/637 on the coordination and cooperation measures to facilitate consular protection for unrepresented citizens of the Union in third countries and Directive (EU) 2019/997 establishing an EU Emergency Travel Document (05760/2026– C10-0027/2026 – 2023/0441(CNS))

Committee on Civil Liberties, Justice and Home Affairs

Rapporteur: Lena Düpont

(Renewed consultation – Rule 86 of the Rules of Procedure)

Symbols for procedures

- * Consultation procedure
- *** Consent procedure
- ***I Ordinary legislative procedure (first reading)
- ***II Ordinary legislative procedure (second reading)
- ***III Ordinary legislative procedure (third reading)

(The type of procedure depends on the legal basis proposed by the draft act.)

Amendments to a draft act

Amendments by Parliament set out in two columns

Deletions are indicated in ***bold italics*** in the left-hand column. Replacements are indicated in ***bold italics*** in both columns. New text is indicated in ***bold italics*** in the right-hand column.

The first and second lines of the header of each amendment identify the relevant part of the draft act under consideration. If an amendment pertains to an existing act that the draft act is seeking to amend, the amendment heading includes a third line identifying the existing act and a fourth line identifying the provision in that act that Parliament wishes to amend.

Amendments by Parliament in the form of a consolidated text

New text is highlighted in ***bold italics***. Deletions are indicated using either the ***■*** symbol or strikeout. Replacements are indicated by highlighting the new text in ***bold italics*** and by deleting or striking out the text that has been replaced.

By way of exception, purely technical changes made by the drafting departments in preparing the final text are not highlighted.

CONTENTS

	Page
DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION	5
EXPLANATORY STATEMENT	26
ANNEX: DECLARATION OF INPUT	27
OPINION OF THE COMMITTEE ON FOREIGN AFFAIRS	28
PROCEDURE – COMMITTEE RESPONSIBLE	47
FINAL VOTE BY ROLL CALL BY THE COMMITTEE RESPONSIBLE	48

DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION

on the draft for a Council directive amending Directive (EU) 2015/637 on the coordination and cooperation measures to facilitate consular protection for unrepresented citizens of the Union in third countries and Directive (EU) 2019/997 establishing an EU Emergency Travel Document (05760/2026– C10-0027/2026 – 2023/0441(CNS))

(Special legislative procedure – renewed consultation)

The European Parliament,

- having regard to the Council draft (05760/2026),
 - having regard to the Commission proposal to the Council (COM(2023)0930),
 - having regard to its position of 24 April 2024¹
 - having regard to Article 23(2) of the Treaty on the Functioning of the European Union, pursuant to which the Council consulted Parliament (C10-0027/2026),
 - having regard to Rules 84 and 86 of its Rules of Procedure,
 - having regard to the opinion of the Committee on Foreign Affairs,
 - having regard to the report of the Committee on Civil Liberties, Justice and Home Affairs (A10-0254/2026),
1. Approves the Commission proposal as amended;
 2. Calls on the Commission to alter its proposal accordingly, in accordance with Article 293(2) of the Treaty on the Functioning of the European Union;
 3. Calls on the Council to notify Parliament if it intends to depart from the text approved by Parliament;
 4. Asks the Council to consult Parliament again if it intends to substantially amend the Commission proposal;
 5. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

Amendment 1

¹ OJ C, C/2025/3762, 17.9.2025, ELI: <http://data.europa.eu/eli/C/2025/3762/oj>

Proposal for a directive
Recital 2

Text proposed by the Council

(2) Crises resulting in requests for consular protection by unrepresented citizens are increasing in frequency and scale. ***Drawing lessons from those experiences, and in order to simplify procedures for unrepresented citizens and consular authorities, the rules and procedures of Directive (EU) 2015/637 should be updated and streamlined so as to improve the effectiveness of the provision of consular protection to unrepresented citizens of the Union, in particular in crisis situations. Best use should be made of the available resources at Member State and Union level, both locally in third countries and at capital level.***

Amendment 2

Proposal for a directive
Recital 2 a (new)

Text proposed by the Council

Amendment

(2) Crises ***of all types*** resulting in requests for consular protection by unrepresented citizens are increasing in frequency and scale, ***directly affecting*** citizens of the Union ***living permanently or temporality present abroad.***

(2a) ***Drawing on recent examples of successful management of crises and emergencies by the Member States, represented or not, with the support of Union delegations, the Union Civil Protection Mechanism and other bodies of the Union, Directive (EU) 2015/637 needs to be updated in order to reflect and give the necessary legal basis to the coordination tools that have been effectively deployed since its entry into force and the needs that have arisen since.***

Amendment 3

Proposal for a directive
Recital 2 b (new)

Text proposed by the Council

Amendment

(2b) With the objective of simplifying procedures for unrepresented citizens and consular authorities, to improve the effectiveness of the provision of consular protection, in particular in crisis situations, and to reinforce the Union's response capacities, the rules and procedures of Directive (EU) 2015/637 should also be updated and streamlined. Best use should be made of the available resources at Member State and Union level, both locally in third countries and in their capitals.

Amendment 4

Proposal for a directive
Recital 3 a (new)

Text proposed by the Council

Amendment

(3a) Whether as a result of the execution of such arrangements and of joint preparedness frameworks, or not, Member States and Union delegations, acting upon request and on behalf of a Member State, should endeavour to automate as much as possible the identification of unrepresented citizens, through the use of criteria that will ensure that the length of the identification process never stands in the way of providing protection. A 48-hour period for a citizen to safely reach or be reached by the embassy or consulate of their Member State of nationality, or less if the local circumstances make such contact unsafe or impossible for the citizen, should therefore be applied to efficiently identify unrepresented citizens of the Union.

Amendment 5

Proposal for a directive Recital 8

Text proposed by the Council

(8) To ensure the effectiveness of the right to consular protection set out in Article 20(2), point (c), TFEU, and notably to ensure preparedness regarding possible consular crises requiring the provision of assistance to unrepresented citizens, local consular cooperation among Member States in third countries, supported by Union delegations, should include exchanges on matters relevant to such citizens, including the establishment of joint consular contingency frameworks **and the organisation of** consular exercises. In this context, it can be particularly relevant for the consular authorities of unrepresented Member States to be included in such local consular cooperation when coordinating on consular crisis preparedness and response. Such exchanges could take place in the context of existing local consular cooperation structures alongside exchanges among Member States, in the exercise of their competence, on other consular or local matters.

Amendment

(8) To ensure the effectiveness of the right to consular protection set out in Article 20(2), point (c), TFEU, and notably to ensure preparedness regarding possible consular crises requiring the provision of assistance to unrepresented citizens, local consular cooperation among Member States in third countries, supported by Union delegations, should include exchanges on matters relevant to such citizens, including the establishment of joint consular contingency frameworks. ***Such frameworks should always include operational mechanisms or arrangements and be tested at least on an annual basis by organising*** consular exercises. In this context, it can be particularly relevant for the consular authorities of unrepresented Member States to be included in such local consular cooperation when coordinating on consular crisis preparedness and response. Such exchanges could take place in the context of existing local consular cooperation structures alongside exchanges among Member States, in the exercise of their competence, on other consular or local matters.

Amendment 6

Proposal for a directive Recital 12

Text proposed by the Council

(12) In the context of local consular cooperation, joint consular contingency frameworks should be reviewed ***regularly, and updated if necessary, in particular*** based on the findings of consular exercises. Joint consular contingency frameworks

Amendment

(12) In the context of local consular cooperation, joint consular contingency frameworks should be reviewed ***as often as the local circumstances require and, in any event, at least on an annual basis*** based on the findings of ***the yearly***

could also contain specific arrangements relating to the roles of Member States, such as the decision of a group of Member States to strengthen their cooperation for crisis preparedness or response purposes to ensure the effective coordination of consular assistance. At the same time, joint consular contingency frameworks should not be understood as replacing existing national crisis plans of Member States or affecting their responsibility to provide consular assistance to their own nationals.

consular exercises. Joint consular contingency frameworks could also contain specific arrangements relating to the roles of Member States, such as the decision of a group of Member States to strengthen their cooperation for crisis preparedness or response purposes to ensure the effective coordination of consular assistance. At the same time, joint consular contingency frameworks should not be understood as replacing existing national crisis plans of Member States or affecting their responsibility to provide consular assistance to their own nationals.

Amendment 7

Proposal for a directive Recital 13

Text proposed by the Council

(13) Travel advice, that is, information issued by Member States about the relative safety of travelling to specific third countries, enables travellers to make an informed decision about a particular travel destination, including third countries where their Member State of nationality is not represented. While the issuance of travel advice is the responsibility of Member States, it is useful that they exchange information ***on that topic***, notably in the context of crisis situations, ***to improve the information provided to unrepresented citizens***. For this purpose, the EEAS should support exchanges of such information between Member States, notably through its secure ***internet site (Consular OnLine, or 'CoOL')***. Such exchanges could be based on a common structure of the levels of risk indicated in travel advice.

Amendment

(13) Travel advice, that is, information issued by Member States about the relative safety of travelling to specific third countries, enables travellers to make an informed decision about a particular travel destination, including third countries where their Member State of nationality is not represented. ***In order to improve the information provided to unrepresented citizens and*** while the issuance of travel advice is the responsibility of Member States, it is useful that they exchange ***up-to-date*** information ***and collectively seek to deliver consistent information across existing means of communication***, notably in the context of crisis situations. ***Member States can also offer their citizens the possibility to register their travels to or residence in third countries***. For this purpose, the EEAS should support exchanges of such information between Member States, notably through its secure ***IT systems***. Such exchanges could be based on a common structure of the levels of risk indicated in travel advice.

Amendment 8

Proposal for a directive Recital 14 a (new)

Text proposed by the Council

Amendment

(14a) Experience has shown that the timely exchange of up-to-date information between Member States and Union delegations is one of the main challenges encountered during crisis situations. For that reason, additional measures and procedures to improve such exchange should be encouraged, including the improvement of the IT tool for crises by the EEAS.

Amendment 9

Proposal for a directive Recital 16

Text proposed by the Council

Amendment

(16) Joint consular teams should be based on the principles of voluntary participation, solidarity with represented Member States, equality with regard to decisions on internal working structures, simplicity regarding composition of teams, cost-sharing – with each Member State, Union institution or body bearing its own operational costs – flexibility, visibility of the coordinated Union response and openness to relevant third countries. These principles and topics such as training, preparatory activities for deployment, deployment itself, follow-up procedures, logistics and financial issues, could be further elaborated in non-binding guidelines. Joint consular teams should not affect consular operations led by Member States and their competence to deploy national consular teams.

(16) Joint consular teams should be based on the principles of voluntary participation, solidarity with represented Member States, equality with regard to decisions on internal working structures, simplicity regarding composition of teams, cost-sharing – with each Member State, Union institution or body bearing its own operational costs – flexibility, ***rapidity***, visibility of the coordinated Union response and openness to relevant third countries. These principles and topics such as training, preparatory activities for deployment, deployment itself, follow-up procedures, logistics and financial issues, could be further elaborated in non-binding guidelines. Joint consular teams should not affect consular operations led by Member States and their competence to deploy national consular teams.

Amendment 10

Proposal for a directive Recital 18 a (new)

Text proposed by the Council

Amendment

(18a) Member States and Union relevant bodies should ensure that the information to citizens concerning consular protection is easily accessible and up-to-date. Digital platforms, including mobile applications, through which Union citizens have quick and easy access to consular protection information and contact channels at any time, are encouraged. In addition, automatic notification systems, such as short message systems via telephone networks, should be established to provide all Union citizens with contextualised information on their rights and how to exercise them upon arrival in third countries, as well as real-time warning messages and recommendations in the event of a crisis.

Amendment 11

Proposal for a directive Recital 19

Text proposed by the Council

Amendment

(19) Member States should take ***appropriate*** measures to further contribute to raising Union citizen's awareness of their right set out in Article 20(2), point (c), TFEU, also taking into account the specific needs of persons with disabilities. This could include, for example, reproducing the wording of Article 23 TFEU in passports issued by Member States as already recommended by Commission Recommendation C(2007) 5841³, including relevant information in travel advice and campaigns relating to

(19) Member States should take ***the*** measures ***that they deem*** to further contribute to raising Union citizen's awareness of their right set out in Article 20(2), point (c), TFEU, also taking into account the specific needs of persons with disabilities. This could include, for example, reproducing the wording of Article 23 TFEU in passports issued by Member States as already recommended by Commission Recommendation C(2007) 5841³, including relevant information in travel advice and campaigns relating to

consular assistance, or encouraging passenger transport service providers and transport hubs offering travel to third countries to add relevant details to the information materials made available to customers.

³ Commission Recommendation C(2007) 5841 of 5 December 2007 on reproducing the text of Article 20 TEC in passports (OJ L 118, 6.5.2008, p. 30, ELI: <http://data.europa.eu/eli/reco/2008/355/oj>).

consular assistance, or encouraging passenger transport service providers and transport hubs offering travel to third countries to add relevant details to the information materials made available to customers.

³ Commission Recommendation C(2007) 5841 of 5 December 2007 on reproducing the text of Article 20 TEC in passports (OJ L 118, 6.5.2008, p. 30, ELI: <http://data.europa.eu/eli/reco/2008/355/oj>).

Amendment 12

Proposal for a directive Recital 21a

Text proposed by the Council

(21a) Consular protection granted to an unrepresented citizen can, in certain cases, such as arrest, detention, being a victim of serious crime, a serious accident or serious illness, involve unusually high travel costs, accommodation costs or translation costs for the diplomatic or consular authorities of the assisting Member State. These costs may nevertheless be, depending on the circumstances, essential and justified to adequately respond to the individual case. The unrepresented citizen's Member State of nationality should, in the context of the consultation provided for in the Directive, be informed of such possible costs. The assisting Member State should be able to seek reimbursement of such unusually high costs from the unrepresented citizen's Member State of nationality including when the situation prevented the unrepresented citizen from signing an undertaking to repay. The Member State of nationality of the citizen should reimburse the assisting Member State for the costs incurred. The assisting Member State cannot request the Member State of nationality of the unrepresented citizen to

Amendment

(21a) Consular protection granted to an unrepresented citizen can, in certain cases, such as arrest, detention, being a victim of serious crime, a serious accident or serious illness **or, in the event of an emergency, being in need of relief and repatriation**, involve unusually high travel costs, accommodation costs or translation costs for the diplomatic or consular authorities of the assisting Member State. These costs may nevertheless be, depending on the circumstances, essential and justified to adequately respond to the individual case. The unrepresented citizen's Member State of nationality should, in the context of the consultation provided for in the Directive, be informed of such possible costs. The assisting Member State should be able to seek reimbursement of such unusually high costs from the unrepresented citizen's Member State of nationality including when the situation prevented the unrepresented citizen from signing an undertaking to repay. The Member State of nationality of the citizen should reimburse the assisting Member State for the costs incurred. The assisting Member State

reimburse such costs which nationals of the assisting Member State would not be required to repay in the same situation. Unrepresented citizens' Member States of nationality cannot, according to the non-discrimination principle, ask their citizens to reimburse such costs which nationals of the assisting Member State would not be required to repay.

cannot request the Member State of nationality of the unrepresented citizen to reimburse such costs which nationals of the assisting Member State would not be required to repay in the same situation. Unrepresented citizens' Member States of nationality cannot, according to the non-discrimination principle, ask their citizens to reimburse such costs which nationals of the assisting Member State would not be required to repay.

Amendment 13

Proposal for a directive Recital 22 a (new)

Text proposed by the Council

Amendment

(22a) An appropriate increase of the EEAS budget and staff should be granted, in addition to the revenue from Member States' reimbursements, to ensure the proper execution of its responsibilities set out in this Directive.

Amendment 14

Proposal for a directive Recital 28

Text proposed by the Council

Amendment

(28) Given that consular tasks can vary significantly, covering sensitive situations such as arrest, incarceration, injury or being a victim of a crime, it is necessary to ensure that competent authorities of the Member States and relevant Union institutions and bodies have access to and can exchange all the necessary information, ***including personal data, that is required to provide consular protection to Union citizens. In that context, the competent authorities of the Member States and, where they provide support,***

(28) Given that consular tasks can vary significantly ***in scope depending on the local context or individual needs of citizens of the Union,*** covering sensitive situations such as arrest, incarceration, injury or being a victim of a crime, it is necessary to ensure that ***the*** competent authorities of the Member States and relevant Union institutions and bodies have access to and can ***process and exchange special categories of personal data and*** exchange all the necessary information, where doing so is strictly necessary to

Union institutions and bodies should be entitled to process special categories of personal data, where doing so is strictly necessary to provide consular protection to the person concerned. *This should cover health data, which may need to be processed in order to provide consular protection to an unrepresented citizen who has been seriously injured or has fallen seriously ill.* Persons' facial images need to be processed notably in cases where an EU Emergency Travel Document is to be issued. *Providing assistance to an unrepresented citizen, including in the defence of legal claims, may also exceptionally require the processing of personal data revealing racial or ethnic origin, political opinions, religious or philosophical beliefs, or trade union membership, or data concerning sexual orientation. In certain cases, providing consular assistance may also require the processing of genetic data, such as when providing assistance in the context of serious accidents requiring the unique identification of an incapacitated person or in the context of establishing paternity.* Finally, consular cases linked to arrest or detention may *likely* require the competent authorities to process personal data relating to criminal convictions and offences.

provide consular protection to the person concerned *and is of public interest or of vital interest to the data subject as specified in Article 9 of Regulation (EU) 2016/697 and Article 10 of Regulation (EU) 2018/1725.* Persons' facial images need to be processed notably in cases where an EU Emergency Travel Document is to be issued. Finally, consular cases linked to arrest or detention may require the competent authorities to process personal data relating to criminal convictions and offences.

Amendment 15

Proposal for a directive Recital 30

Text proposed by the Council

(30) *Where the provision of consular protection requires* the transfer of personal data of Union citizens to third countries or international organisations, such as the United Nations, *collaborating in the crisis response measures*, such transfers should comply with Chapter V of Regulation (EU) 2016/679 and Chapter V of Regulation

Amendment

(30) The transfer of personal data of Union citizens to third countries or international organisations, such as the United Nations, *should be exercised with the greatest caution and only if such collaboration is of direct importance to the provision of consular protection.* Such transfers should *always* comply with Chapter V of Regulation (EU) 2016/679

Amendment 16

Proposal for a directive Recital 31

Text proposed by the Council

(31) Personal data collected by assisting Member States, the Member States of nationality or Union institutions and bodies should be retained only for as long as necessary to carry out the tasks provided for by this Directive. Where the personal data concerns the contact details of public officials such as honorary consuls, the personal data should be retained for as long as the person remains the relevant contact. The erasure of personal data of applicants should not affect Member States' abilities to monitor the application of this Directive.

Amendment

(31) Personal data collected by assisting Member States, the Member States of nationality or Union institutions and bodies should be retained only for as long as necessary to carry out the tasks provided for by this Directive. ***In particular, unless required to be retained in order to support citizens' legal claims or handle the subsequent reimbursements of the consular protection provided, personal data should not be kept longer than necessary to provide the different kinds of assistance.*** Where the personal data concerns the contact details of public officials such as honorary consuls, the personal data should be retained for as long as the person remains the relevant contact. The erasure of personal data of applicants should not affect Member States' abilities to monitor the application of this Directive.

Amendment 17

Proposal for a directive Recital 32

Text proposed by the Council

(32) In accordance with the Interinstitutional Agreement of 13 April 2016 on Better Law-Making⁸, the Commission should, ***no sooner than [eight years after the transposition deadline of the amending Directive]***, carry out an evaluation of this Directive in order to assess the actual effects of this Directive

Amendment

(32) In accordance with the Interinstitutional Agreement of 13 April 2016 on Better Law-Making⁸, the Commission should, ***by ... [five years after the transposition deadline of the amending Directive]***, carry out an evaluation of this Directive in order to assess the actual effects of this Directive and the need for

and the need for any further action. Member States should provide the Commission with the information necessary for the preparation of that report.

⁸ OJ L 123, 12.5.2016, p. 1, ELI:
http://data.europa.eu/eli/agree_interinstit/2016/512/oj.

any further action. Member States should provide the Commission with the information necessary for the preparation of that report.

⁸ OJ L 123, 12.5.2016, p. 1, ELI:
http://data.europa.eu/eli/agree_interinstit/2016/512/oj.

Amendment 18

Proposal for a directive

Article 1 – paragraph 1 – point 1

Directive (EU) 2015/637

Article 7 – paragraph 3 a (new)

Text proposed by the Council

Amendment

3a. Where a crisis situation results in a period of more than 48 hours for citizens to safely reach or be reached by the embassy or consulate of their Member State of nationality, those citizens shall be considered unrepresented.

Depending on the individual circumstances of each assistance request and if the local circumstances pose a danger or make it impossible for the citizens to safely reach or be reached by the embassy or consulate of their Member State of nationality, the period of 48 hours referred to in the first subparagraph shall not apply and the citizens shall be considered unrepresented.

Amendment 19

Proposal for a directive

Article 1 – paragraph 1 – point 1

Directive (EU) 2015/637

Article 7 – paragraph 4 a (new)

Text proposed by the Council

Amendment

4a. When providing consular

*protection to unrepresented citizens,
Member States shall take into account an
intersectional approach to the specific
needs of vulnerable groups and
individuals at risk of discrimination on
any grounds such as those referred to in
Article 21 of the Charter and in case-law.*

Amendment 20

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 11 – paragraph 2 a (new)

Text proposed by the Council

Amendment

2a. The EEAS and Union delegations shall be allocated the necessary financial and human resources to cover the operating costs and additional horizontal administrative workload arising from the provision of consular protection under this Directive.

Amendment 21

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 12 – paragraph 1 – point d

Text proposed by the Council

Amendment

(d) the organisation of joint consular exercises;

(d) the organisation of joint consular exercises **as often as necessary and in any event at least on an annual basis;**

Amendment 22

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 2 – subparagraph 1 – point c a (new)

Text proposed by the Council

Amendment

(ca) arrangements pertaining to the support to be provided to citizens facing court proceedings, in urgent cases requiring immediate attention

Amendment 23

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 2 – subparagraph 2

Text proposed by the Council

Amendment

The joint contingency framework shall be updated **when** necessary in order to facilitate the protection of unrepresented Union citizens.

The joint contingency framework shall be updated **annually, or as often as** necessary **in light of the local circumstances**, in order to facilitate the protection of unrepresented Union citizens.

Amendment 24

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 3 – subparagraph 1

Text proposed by the Council

Amendment

Where present and when it is necessary to facilitate the protection of unrepresented Union citizens, Union delegations shall coordinate the setting up and update of joint consular contingency frameworks, based on contributions made by the embassies or consulates of the Member States represented in the third country concerned and the consular authorities of unrepresented Member States. Joint consular contingency frameworks shall be made available to all Member States, the EEAS and the Commission services.

Where present and when it is necessary to facilitate the protection of unrepresented Union citizens, Union delegations shall coordinate the setting up and update of joint consular contingency frameworks, based on contributions made by the embassies or consulates of the Member States represented in the third country concerned and the consular authorities of unrepresented Member States. Joint consular contingency frameworks shall be made available to all Member States, the EEAS, **the European Parliament** and the Commission services.

Amendment 25

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 3 – subparagraph 2

Text proposed by the Council

In third countries where no Union delegation is present, the coordination shall be done by the Chair of the local consular cooperation agreed pursuant to Article **12(3)**, supported by the EEAS.

Amendment

In third countries where no Union delegation is present, the coordination shall be done by the Chair of the local consular cooperation agreed pursuant to Article **12(2)**, supported by the EEAS.

Amendment 26

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 4 a (new)

Text proposed by the Council

Amendment

4a. Member States may, in accordance with national law, provide their citizens with the possibility to register with or to inform competent national authorities, by appropriate means and tools, of their travels to or residence in third countries.

Amendment 27

Proposal for a directive

Article 1 – paragraph 1 – point 4

Council Directive (EU) 2015/637

Article 13 – paragraph 5

Text proposed by the Council

Amendment

5. The EEAS shall support the exchange of information between Member States on crisis situations, including **changes to their travel advice to citizens;**

5. The EEAS shall support the exchange of **up-to-date** information between Member States on crisis situations, including **the setting up of early detection and alert mechanisms on**

evolving situations.

Amendment 28

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 5 a (new)

Text proposed by the Council

Amendment

5a. The EEAS shall, in close cooperation with Member States, provide consular crisis preparedness and response training to Union officials.

Amendment 29

Proposal for a directive

Article 1 – paragraph 1 – point 5

Directive (EU) 2015/637

Article 13a – paragraph 1

Text proposed by the Council

Amendment

1. In the event of a crisis, the Union and Member States shall closely cooperate to ensure efficient assistance **for** unrepresented Union citizens. They shall, where possible, inform each other of available evacuation capacities in a timely manner.

1. In the event of a crisis, the Union and Member States shall closely cooperate to ensure efficient **and timely** assistance **to** unrepresented Union citizens. They shall, where possible, inform each other of available evacuation capacities in a timely manner.

Amendment 30

Proposal for a directive

Article 1 – paragraph 1 – point 5

Directive (EU) 2015/637

Article 13a – paragraph 4 a (new)

Text proposed by the Council

Amendment

4a. At any stage of a crisis situation, Member States shall exchange information relating to their travel advice

to citizens and shall coordinate to ensure its consistency, using all appropriate means and tools. The EEAS shall support the Member States in the coordination of changes to their travel advice to citizens.

Amendment 31

Proposal for a directive

Article 1 – paragraph 1 – point 6

Directive (EU) 2015/637

Article 13c – paragraph 1

Text proposed by the Council

1. Member States shall take appropriate measures to inform their citizens of their right set out in Article 20(2), point (c), TFEU.

Amendment

1. Member States shall take appropriate measures to inform their citizens of their right set out in Article 20(2), point (c), TFEU *in particular by:*

(a) including information on the right to consular protection in travel advice and campaigns relating to consular protection;

(b) cooperating on information campaigns with passenger transport service providers and transport hubs offering travel to third countries;

(c) developing digital platforms or mobile applications through which Union citizens have quick and easy access to consular protection information and contact channels at any time;

(d) developing automatic notification systems, such as short message systems via telephone networks, to provide all Union citizens with contextualised information on their rights and how to exercise them upon arrival in third countries, as well as real-time warning messages and recommendations in the event of a crisis for citizens who have registered in accordance with Article 13(4a) of this Directive.

Member States may also reproduce the Article 23, first paragraph, TFEU on

national passports.

Amendment 32

Proposal for a directive

Article 1 – paragraph 1 – point 7

Directive (EU) 2015/637

Article 14 – paragraph 5 – subparagraph 1

Text proposed by the Council

When the consular protection provided to an unrepresented citizen in the situations referred to in Article 9, points (a) *to (c)*, involves unusually high but essential and justified costs related to travel, accommodation or translation for the diplomatic or consular authorities, the assisting Member State shall, in the context of the consultation provided for in Article 10(2), inform the Member State of nationality of the unrepresented citizen of such possible costs and may, within 12 months of the assistance provided, ask for their reimbursement directly from the Member State of nationality.

Amendment

When the consular protection provided to an unrepresented citizen in the situations referred to in Article 9, points (a), *(b), (c) and (e)*, involves unusually high but essential and justified costs related to travel, accommodation or translation for the diplomatic or consular authorities, the assisting Member State shall, in the context of the consultation provided for in Article 10(2), inform the Member State of nationality of the unrepresented citizen of such possible costs and may, within 12 months of the assistance provided, ask for their reimbursement directly from the Member State of nationality *of the unrepresented citizen.*

Amendment 33

Proposal for a directive

Article 1 – paragraph 1 – point 9

Directive (EU) 2015/637

Article 16a – paragraph 5

Text proposed by the Council

5. The competent authorities of the Member States *and Union institutions and bodies may* process personal data *revealing racial or ethnic origin, political opinions, religious or philosophical beliefs, or trade union membership, genetic data, biometric data for the purpose of uniquely identifying a natural person, data concerning health, data concerning sex*

Amendment

5. The competent authorities of the Member States *are empowered to* process *the special categories of* personal data *as defined by and in accordance with Article 9 of Regulation (EU) 2016/679 of the European Parliament and of the Council, as well as, if necessary,* personal data relating to criminal convictions and offences of a person in need of consular

life or sexual orientation or personal data relating to criminal convictions and offences of a person in need of consular protection where doing so is strictly necessary to be able to carry out the tasks referred to in ***Article 9, Article 10, Article 11*** and ***Article 13a*** in relation to that person.

protection where doing so is strictly necessary to be able to carry out the tasks referred to in ***Articles 9, 10, 11*** and ***13a of this Directive*** in relation to that person.

Amendment 34

Proposal for a directive

Article 1 – paragraph 1 – point 9

Directive (EU) 2015/637

Article 16a – paragraph 5 a (new)

Text proposed by the Council

Amendment

5a. Union institutions and bodies are empowered to process the special categories of personal data as defined by and within the remit of Article 10 of Regulation (EU) 2018/1725 of the European Parliament and of the Council, as well as, if necessary, personal data relating to criminal convictions and offences of a person in need of consular protection, where doing so is strictly necessary to be able to carry out the tasks referred to in Articles 9, 10, 11 and 13a of this Directive in relation to that person.

Amendment 35

Proposal for a directive

Article 1 – paragraph 1 – point 9

Directive (EU) 2015/637

Article 16a – paragraph 7 – subparagraph 1

Text proposed by the Council

Amendment

For the purposes of this Directive, the competent authorities of the Member States shall transfer personal data to a third country or international organisation only to carry out the tasks referred to in Article

For the purposes of this Directive, the competent authorities of the Member States shall transfer personal data to a third country or international organisation only ***if it is of direct relevance to their capacity***

9, Article 10 and Article 13a and in accordance with Chapter V of Regulation (EU) 2016/679.

to carry out the tasks referred to in Article 9, Article 10 and Article 13a and in accordance with Chapter V of Regulation (EU) 2016/679.

Amendment 36

Proposal for a directive

Article 1 – paragraph 1 – point 9

Directive (EU) 2015/637

Article 16a – paragraph 7 – subparagraph 2

Text proposed by the Council

For the purposes of this Directive, Union institutions and bodies shall transfer personal data to a third country or international organisation only to carry out the tasks referred to in Article 10(1), Article 11 and Article 13a and in accordance with Chapter V of Regulation (EU) 2018/1725.

Amendment

For the purposes of this Directive, Union institutions and bodies shall transfer personal data to a third country or international organisation only ***if it is of direct relevance to their capacity*** to carry out the tasks referred to in Article 10(1), Article 11 and Article 13a and in accordance with Chapter V of Regulation (EU) 2018/1725.

Amendment 37

Proposal for a directive

Article 1 – paragraph 1 – point 10

Directive (EU) 2015/637

Article 19 – paragraph 3 – subparagraph 1

Text proposed by the Council

No sooner than [eight] years after the transposition deadline of the amending Directive], the Commission shall carry out an evaluation of this Directive and present a report on the main findings to the European Parliament and the Council.

Amendment

By ... [five] years after the transposition deadline of the amending Directive], the Commission shall carry out an evaluation of ***the transposition and application of*** this Directive and present a report on the main findings to the European Parliament and the Council. ***Further evaluations shall be carried out thereafter at appropriate intervals with a view to ensuring that this Directive remains up to date and addresses emerging needs and evolving situations.***

Amendment 38

Proposal for a directive

Article 1 – paragraph 1 – point 10

Directive (EU) 2015/637

Article 19 – paragraph 3 a (new)

Text proposed by the Council

Amendment

By ...[two years after the date of application of this amending Directive], the Commission shall assess the implementation of this Directive, including whether its personal scope continues to ensure effective consular protection in light of practical experience. That assessment shall, inter alia, examine the situation of persons legally residing in a Member State and holding a travel document issued by that Member State, such as recognised refugees, who are not covered by this Directive. Member States shall provide the Commission with the necessary information for that assessment. Where necessary, that assessment shall be accompanied by a legislative proposal.

EXPLANATORY STATEMENT

After the European Parliament delivered its position by a vote in Plenary on 24 April 2024, the Council, at the beginning of 2026, brought substantial modifications to the Commission's legislative proposal. This report seeks to conclude this reconsultation procedure.

With this report, the Rapporteur recalls that the right, granted under Article 23 of the TFEU, of unrepresented Union citizens to receive the protection of the diplomatic or consular authorities of any Member State on the same conditions as the nationals of that State is one of the most vital elements of Union citizenship.

Noting that recent crisis situations have impacted and endangered thousands of Union citizens abroad, the Rapporteur considers the updating of the legal framework through which Member States, supported everywhere in the world by EU delegations, provide consular services and protection to unrepresented Union citizens abroad urgent.

Therefore, the report pursues the following objectives:

- facilitate the identification of such citizens through an automatic criterion: Union citizens shall be considered unrepresented if the possibility to safely reach or be reached by the embassy or consulate of their Member State of nationality is superior to 48 hours. In case of a situation that presents an immediate danger, this period will not apply, and that Union citizen will be considered unrepresented immediately;
- increase anticipation and preparation efforts by the relevant authorities of the Member States and Union delegations through more frequent consular exercises;
- improve the services delivered to vulnerable unrepresented Union citizens;
- secure the resources allocated to the EEAS and the training received by Union officials, which the Rapporteur considers necessary for the increasing Union support brought to Member States in achieving these tasks;
- create channels of cooperation between Member States and Union delegations to improve early alert systems on evolving situations, harmonize the travel advice delivered to Union citizens and improve emergency contacting of Union citizens where the situation requires it;
- align the data protection mechanisms with the applicable legal framework, without endangering the capacity of the Member States' competent authorities and Union institutions and bodies to carry out these tasks;
- create reporting obligations on the European Commission to ensure that this legal framework stays up to date with the necessities that will arise from the international context in the coming years.

ANNEX: DECLARATION OF INPUT

The rapporteur declares under her exclusive responsibility that she did not include in her report input from interest representatives falling within the scope of the Interinstitutional Agreement on a mandatory transparency register¹, or from representatives of public authorities of third countries, including their diplomatic missions and embassies, to be listed in this Annex pursuant to Article 8 of Annex I to the Rules of Procedure.

¹ Interinstitutional Agreement of 20 May 2021 between the European Parliament, the Council of the European Union and the European Commission on a mandatory transparency register (OJ L 207, 11.6.2021, p. 1, ELI: http://data.europa.eu/eli/agree_interinst/2021/611/oj).

7.5.2026

OPINION OF THE COMMITTEE ON FOREIGN AFFAIRS

for the Committee on Civil Liberties, Justice and Home Affairs

on the proposal for a Council Directive amending Directive (EU) 2015/637 on the coordination and cooperation measures to facilitate consular protection for unrepresented citizens of the Union in third countries and Directive (EU) 2019/997 establishing an EU Emergency Travel Document
(COM(2023)930 – C10-0027/2026 – 2023/0441(CNS))

Rapporteur for opinion: Nacho Sánchez Amor

AMENDMENTS

The Committee on Foreign Affairs submits the following to the Committee on Civil Liberties, Justice and Home Affairs, as the committee responsible:

Amendment 1

Proposal for a directive

Recital 5 a (new)

Text proposed by Council

Amendment

(5a) When providing consular protection to unrepresented citizens, Member States should have an intersectional approach to the specific needs of vulnerable groups, such as unaccompanied minors, victims of forced marriage, marital captivity who should be provided with legal and psychological support, pregnant women, persons with reduced mobility, elderly people, persons with disabilities, LGBTIQ+ persons, migrants or individuals at risk of discrimination on any ground such as those referred to in Article 21 of the Charter and case law. Member States, with the support of the Union delegations, shall also take special measures to ensure the right to consular protection of children in third countries, in compliance

with Article 1(4), subparagraph 1a, particularly when there is a risk of infringement of their rights enshrined in the Charter of Fundamental Rights of the EU and the UN Convention on the Rights of the Child.

Amendment 2

Proposal for a directive

Recital 6

Text proposed by Council

(6) Past experience has shown the important contribution of Union delegations, in close cooperation with Member States, to the implementation of the right to consular protection set out in Article 20(2), point (c), TFEU. This has been the case in particular in third countries where few Member States are represented, in crisis situations, and as regards the exchange of information. Against this background, it is appropriate to **clarify the supporting role** of Union delegations in the implementation of the right to consular protection. For reasons of consistency and business continuity and unless otherwise agreed locally, Union delegations should chair local consular cooperation meetings, in close cooperation with the Member State holding the rotating Presidency of the Council of the European Union, where represented, and coordinate the setting up and update of joint EU consular crisis preparedness frameworks. In order to ensure coordination and effective protection of unrepresented citizens, Union delegations should also take part in the coordination of crisis response in close cooperation with the Member States.

Amendment

(6) Past experience has shown the important contribution of Union delegations, in close cooperation with Member States, to the implementation of the right to consular protection set out in Article 20(2), point (c), TFEU. This has been the case in particular in third countries where few Member States are represented, in crisis situations, and as regards the exchange of information. Against this background, it is appropriate to **recognize the vital importance of the presence** of Union Delegations **in third countries and to clarify their supporting role** in the implementation of the right to consular protection. For reasons of consistency and business continuity and unless otherwise agreed locally, Union delegations should chair local consular cooperation meetings, in close cooperation with the Member State holding the rotating Presidency of the Council of the European Union, where represented, and coordinate the setting up and update of joint EU consular crisis preparedness frameworks. In order to ensure coordination and effective protection of unrepresented citizens, Union delegations should also take part in the coordination of crisis response in close cooperation with the Member States.

Amendment 3

Proposal for a directive Recital 7 a (new)

Text proposed by Council

Amendment

(7a) Any additional specific circumstances or conditions not covered by this Directive, notably those relating to accompanying family members who are not Union citizens and may therefore not be eligible for consular protection by Member States, which may hinder a Union citizen's ability or willingness to travel to a Member State or a third country, shall also be taken into account.

Amendment 4

Proposal for a directive Recital 12

Text proposed by Council

Amendment

(12) In the context of local consular cooperation, joint consular contingency frameworks should be reviewed ***regularly***, and updated if necessary, in particular based on the findings of consular exercises. Joint consular contingency frameworks could also contain specific arrangements relating to the roles of Member States, such as the decision of a group of Member States to strengthen their cooperation for crisis preparedness or response purposes to ensure the effective coordination of consular assistance. At the same time, joint consular contingency frameworks should not be understood as replacing existing national crisis plans of Member States or affecting their responsibility to provide consular assistance to their own nationals.

(12) In the context of local consular cooperation, joint consular contingency frameworks should be reviewed and updated ***annually, or more frequently where the situation requires***, in particular based on the findings of consular exercises. Joint consular contingency frameworks could also contain specific arrangements relating to the roles of Member States, such as the decision of a group of Member States to strengthen their cooperation for crisis preparedness or response purposes to ensure the effective coordination of consular assistance. At the same time, joint consular contingency frameworks should not be understood as replacing existing national crisis plans of Member States or affecting their responsibility to provide consular assistance to their own nationals.

Amendment 5

Proposal for a directive
Recital 13

Text proposed by Council

(13) Travel advice, that is, information issued by Member States about the relative safety of travelling to specific third countries, enables travellers to make an informed decision about a particular travel destination, including third countries where their Member State of nationality is not represented. While the issuance of travel advice is the responsibility of Member States, it is useful that they exchange information on that topic, notably in the context of crisis situations, to improve the information provided to unrepresented citizens. For this purpose, the EEAS should support exchanges of such information between Member States, notably through its secure internet site (Consular OnLine, or ‘CoOL’). Such exchanges could be based on a common structure of the levels of risk indicated in travel advice.

Amendment

(13) Travel advice, that is, information issued by Member States about the relative safety of travelling to specific third countries, enables travellers to make an informed decision about a particular travel destination, including third countries where their Member State of nationality is not represented. While the issuance of travel advice is the responsibility of Member States, it is useful that they exchange information on that topic, notably in the context of crisis situations, to improve ***and ensure that*** the information provided to unrepresented citizens ***is consistent and up-to-date***. For this purpose, the EEAS should support exchanges of such information between Member States, notably through its secure internet site (Consular OnLine, or ‘CoOL’). Such exchanges could be based on a common structure of the levels of risk indicated in travel advice.

Amendment 6

Proposal for a directive
Recital 14 a (new)

Text proposed by Council

Amendment

(14a) Experience has shown that the timely exchange of up-to-date information between Member States and EU Delegations is one of the main challenges encountered during crisis situations. For that reason, additional measures and procedures to improve such exchange should be encouraged, including the improvement of the IT tool for crises by the EEAS.

Amendment 7

Proposal for a directive
Recital 16

Text proposed by Council

(16) Joint consular teams should be based on the principles of ***voluntary participation***, solidarity with represented Member States, equality with regard to decisions on internal working structures, simplicity regarding composition of teams, cost-sharing – with each Member State, Union institution or body bearing its own operational costs – flexibility, visibility of the coordinated Union response and openness to relevant third countries. These principles and topics such as training, preparatory activities for deployment, deployment itself, follow-up procedures, logistics and financial issues, could be further elaborated in non-binding guidelines. Joint consular teams should not affect consular operations led by Member States and their competence to deploy national consular teams.

Amendment

(16) Joint consular teams should be based on the principles of solidarity with represented Member States, equality with regard to decisions on internal working structures, simplicity regarding composition of teams, cost-sharing – with each Member State, Union institution or body bearing its own operational costs – flexibility, ***rapidity***, visibility of the coordinated Union response and openness to relevant third countries. These principles and topics such as training, preparatory activities for deployment, deployment itself, follow-up procedures, logistics and financial issues, could be further elaborated in non-binding guidelines. Joint consular teams should not affect consular operations led by Member States and their competence to deploy national consular teams.

Amendment 8

Proposal for a directive
Recital 18 a (new)

Text proposed by Council

Amendment

(18a) Member States and EU relevant bodies shall ensure that the information to citizens concerning consular protection is easily accessible and up-to-date. Digital platforms, including mobile applications, through which EU citizens have quick and easy access to consular protection information and contact channels at any time, are encouraged. In addition, automatic notification systems, such as short message systems via telephone networks, should be established to provide all EU citizens with contextualised information on their rights and how to exercise them upon arrival to third

countries, as well as real-time warning messages and recommendations in the event of a crisis.

Amendment 9

Proposal for a directive

Recital 19

Text proposed by Council

(19) Member States should take appropriate measures to further contribute to raising Union citizen's awareness of their right set out in Article 20(2), point (c), TFEU, also taking into account the specific needs of persons with disabilities. This *could* include, for example, reproducing the wording of Article 23 TFEU in passports issued by Member States as already recommended by Commission Recommendation C(2007) 5841³, including relevant information in travel advice and campaigns relating to consular assistance, or *encouraging* passenger transport service providers and transport hubs offering travel to third countries to add relevant details to the information materials made available to customers.

³ Commission Recommendation C(2007) 5841 of 5 December 2007 on reproducing the text of Article 20 TEC in passports (OJ L 118, 6.5.2008, p. 30, ELI: <http://data.europa.eu/eli/reco/2008/355/oj>).

Amendment

(19) Member States *and Union institutions* should take appropriate measures to further contribute to raising Union citizen's awareness of their right set out in Article 20(2), point (c), TFEU, also taking into account the specific needs of persons with disabilities. This *should* include, for example, reproducing the wording of Article 23 TFEU in passports issued by Member States as already recommended by Commission Recommendation C(2007) 5841³, including relevant information in travel advice and campaigns relating to consular assistance, or *requiring* passenger transport service providers and transport hubs offering travel to third countries to add relevant details to the information materials made available to customers.

³ Commission Recommendation C(2007) 5841 of 5 December 2007 on reproducing the text of Article 20 TEC in passports (OJ L 118, 6.5.2008, p. 30, ELI: <http://data.europa.eu/eli/reco/2008/355/oj>).

Amendment 10

Proposal for a directive

Recital 22 a (new)

Text proposed by Council

Amendment

(22a) An appropriate increase of the EEAS budget and staff should be granted,

in addition to the revenue from Member States' reimbursements, to guarantee the proper execution of its responsibilities set out in this Directive.

Amendment 11

Proposal for a directive Recital 32

Text proposed by Council

(32) In accordance with the Interinstitutional Agreement of 13 April 2016 on Better Law-Making⁸, the Commission should, no sooner than [*eight* years after the transposition deadline of the amending Directive], carry out an evaluation of this Directive in order to assess the actual effects of this Directive and the need for any further action. Member States should provide the Commission with the information necessary for the preparation of that report.

⁸ OJ L 123, 12.5.2016, p. 1, ELI: http://data.europa.eu/eli/agree_interinstit/2016/512/oj.

Amendment

(32) In accordance with the Interinstitutional Agreement of 13 April 2016 on Better Law-Making⁸, the Commission should, no sooner than [*five* years after the transposition deadline of the amending Directive], carry out an evaluation of this Directive in order to assess the actual effects of this Directive and the need for any further action. Member States should provide the Commission with the information necessary for the preparation of that report.

⁸ OJ L 123, 12.5.2016, p. 1, ELI: http://data.europa.eu/eli/agree_interinstit/2016/512/oj.

Amendment 12

Proposal for a directive Article 1 – paragraph 1 – point 1 Directive (EU) 2015/637 Article 7 – paragraph 4 a (new)

Text proposed by Council

Amendment

4a. When providing consular protection to unrepresented citizens, Member States shall take into account the specific needs of vulnerable groups and individuals at risk of intersectional discrimination based on Article 21 of the Charter and case law.

Amendment 13

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 11 – paragraph 2 a (new)

Text proposed by Council

Amendment

2a. The EEAS and Union Delegations shall be allocated the necessary additional financial and human resources to cover the overhead and additional horizontal administrative workload.

Amendment 14

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 2 – subparagraph 1 – introductory part

Text proposed by Council

Amendment

Joint consular contingency frameworks shall include matters relevant to unrepresented Union citizens and necessary to facilitate their protection, which **may** encompass:

Joint consular contingency frameworks shall include matters relevant to unrepresented Union citizens and necessary to facilitate their protection, which **will** encompass:

Amendment 15

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 2 – subparagraph 2

Text proposed by Council

Amendment

The joint contingency framework shall be updated **when necessary** in order to facilitate the protection of unrepresented Union citizens.

The joint contingency framework shall be updated **annually or more frequently where the situation requires** in order to facilitate the protection of unrepresented Union citizens.

Amendment 16

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 3 – subparagraph 1

Text proposed by Council

Where present and when it is necessary to facilitate the protection of unrepresented Union citizens, Union delegations shall coordinate the setting up and update of joint consular contingency frameworks, based on contributions made by the embassies or consulates of the Member States represented in the third country concerned and the consular authorities of unrepresented Member States. Joint consular contingency frameworks shall be made available to all Member States, the EEAS and the Commission services.

Amendment

Where present and when it is necessary to facilitate the protection of unrepresented Union citizens, Union delegations shall coordinate the setting up and update of joint consular contingency frameworks, based on contributions made by the embassies or consulates of the Member States represented in the third country concerned and the consular authorities of unrepresented Member States. Joint consular contingency frameworks shall be made available to all Member States, the ***European Parliament, the*** EEAS and the Commission services.

Amendment 17

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 3 – subparagraph 2

Text proposed by Council

In third countries where no Union delegation is present, the coordination shall be done by the Chair of the local consular cooperation agreed pursuant to Article ***12(3)***, supported by the EEAS.

Amendment

In third countries where no Union delegation is present, the coordination shall be done by the Chair of the local consular cooperation agreed pursuant to Article ***12(2)***, supported by the EEAS.

Amendment 18

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 5

Text proposed by Council

5. The EEAS shall support the

Amendment

5. The EEAS shall support the

exchange of information between Member States on crisis situations, including changes to their travel advice to citizens.

exchange of ***up-to-date*** information between Member States on crisis situations, including changes to their travel advice to citizens.

Amendment 19

Proposal for a directive

Article 1 – paragraph 1 – point 4

Directive (EU) 2015/637

Article 13 – paragraph 5 a (new)

Text proposed by Council

Amendment

5a. The EEAS, in close cooperation with Member States, shall provide consular crisis preparedness and response training to Union officials.

Amendment 20

Proposal for a directive

Article 1 – paragraph 1 – point 5

Directive (EU) 2015/637

Article 13a – title

Text proposed by Council

Amendment

Crisis response

Emergency and crisis response

Amendment 21

Proposal for a directive

Article 1 – paragraph 1 – point 5

Directive (EU) 2015/637

Article 13a – paragraph 1

Text proposed by Council

Amendment

1. In the event of a crisis, the Union and Member States shall closely cooperate to ensure efficient assistance for unrepresented Union citizens. They shall, ***where possible***, inform each other of available evacuation capacities in a timely manner.

1. In the event of a crisis, the Union and Member States shall closely cooperate to ensure efficient ***and timely*** assistance for unrepresented Union citizens. They shall inform each other of ***all*** available evacuation capacities in a timely manner, ***particularly in case of operations using***

military assets.

Amendment 22

Proposal for a directive

Article 1 – paragraph 1 – point 6

Directive (EU) 2015/637

Article 13b – paragraph 1 – introductory part

Text proposed by Council

Member States shall, *upon request*, provide the *Commission and the High Representative of the Union for Foreign Affairs and Security Policy* with the following information:

Amendment

Member States shall provide the *EEAS at least once a year, and more frequently if necessary*, with the following information:

Amendment 23

Proposal for a directive

Article 1 – paragraph 1 – point 6

Directive (EU) 2015/637

Article 13c – paragraph 1

Text proposed by Council

1. Member States shall take appropriate measures to inform their citizens of their right set out in Article 20(2), point (c), TFEU,

Amendment

1. Member States shall take appropriate measures to inform their citizens of their right set out in Article 20(2), point (c), TFEU, *in particular by:*

a) including information on the right to consular protection in travel advice and campaigns relating to consular protection;

b) cooperating on information campaigns with passenger transport service providers and transport hubs offering travel to third countries;

c) developing digital platforms, including mobile applications, through which EU citizens have quick and easy access to consular protection information and contact channels at any time;

d) developing automatic notification systems, such as short message systems

via telephone networks, to provide all EU citizens with contextualised information on their rights and how to exercise them upon arrival to third countries, as well as real-time warning messages and recommendations in the event of a crisis;

In addition, Member States shall reproduce Article 23, first paragraph, TFEU on national passports.

Amendment 24

Proposal for a directive

Article 1 – paragraph 1 – point 7

Directive (EU) 2015/637

Article 14 – paragraph 5 – subparagraph 1

Text proposed by Council

When the consular protection provided to an unrepresented citizen in the situations referred to in Article 9, points (a) to **(c)**, involves unusually high but essential and justified costs related to travel, accommodation or translation for the diplomatic or consular authorities, the assisting Member State shall, in the context of the consultation provided for in Article 10(2), inform the Member State of nationality of the unrepresented citizen of such possible costs and may, within 12 months of the assistance provided, ask for their reimbursement directly from the Member State of nationality.

Amendment

When the consular protection provided to an unrepresented citizen in the situations referred to in Article 9, points (a) to **(e)**, involves unusually high but essential and justified costs related to travel, accommodation or translation for the diplomatic or consular authorities, the assisting Member State shall, in the context of the consultation provided for in Article 10(2), inform the Member State of nationality of the unrepresented citizen of such possible costs and may, within 12 months of the assistance provided, ask for their reimbursement directly from the Member State of nationality **of the unrepresented citizen.**

Amendment 25

Proposal for a directive

Article 1 – paragraph 1 – point 9

Directive (EU) 2015/637

Article 16a – paragraph 7 – subparagraph 1

Text proposed by Council

For the purposes of this Directive, the

Amendment

For the purposes of this Directive, the

competent authorities of the Member States **shall** transfer personal data to a third country or international organisation only to carry out the tasks referred to in Article 9, Article 10 and Article 13a and in accordance with Chapter V of Regulation (EU) 2016/679.

competent authorities of the Member States **may** transfer personal data to a third country, ***provided that it offers sufficient guarantees of protection and legal safeguards that sufficiently protects the right to privacy and other fundamental rights***, or international organisation only to carry out the tasks referred to in Article 9, Article 10 and Article 13a and in accordance with Chapter V of Regulation (EU) 2016/679.

Amendment 26

Proposal for a directive

Article 1 – paragraph 1 – point 10

Directive (EU) 2015/637

Article 19 – paragraph 3 – subparagraph 1

Text proposed by Council

No sooner than [eight years after the transposition deadline of the amending Directive], the Commission shall carry out an evaluation of this Directive and present a report on the main findings to the European Parliament and the Council.

Amendment

By [five years after the transposition deadline of the amending Directive], the Commission shall carry out an evaluation of ***the transposition and application of*** this Directive and present a report on the main findings to the European Parliament and the Council, ***including possible breaches of the rights under this Directive. Further evaluations shall be carried out thereafter at appropriate intervals with a view to ensuring that this Directive remains up to date and addresses emerging needs and evolving situations.***

ANNEX: DECLARATION OF INPUT

Pursuant to Article 8 of Annex I to the Rules of Procedure, the rapporteur for opinion declares that he included in his opinion input on matters pertaining to the subject of the file that he received, in the preparation of the opinion, prior to the adoption thereof in committee, from the following interest representatives falling within the scope of the Interinstitutional Agreement on a mandatory transparency register¹, or from the following representatives of public authorities of third countries, including their diplomatic missions and embassies:

1. Interest representatives falling within the scope of the Interinstitutional Agreement on a mandatory transparency register
The European External Action Service (EEAS)
European Commission – DG JUST
2. Representatives of public authorities of third countries, including their diplomatic missions and embassies
None

The list above is drawn up under the exclusive responsibility of the rapporteur for opinion.

Where natural persons are identified in the list by their name, by their function or by both, the rapporteur for opinion declares that he has submitted to the natural persons concerned the European Parliament's Data Protection Notice No 484 (<https://www.europarl.europa.eu/data-protect/index.do>), which sets out the conditions applicable to the processing of their personal data and the rights linked to that processing.

¹ Interinstitutional Agreement of 20 May 2021 between the European Parliament, the Council of the European Union and the European Commission on a mandatory transparency register (OJ L 207, 11.6.2021, p. 1, ELI: http://data.europa.eu/eli/agree_interinst/2021/611/oj).

PROCEDURE – COMMITTEE ASKED FOR OPINION

Title	Measures to facilitate consular protection for unrepresented citizens of the Union in third countries
References	05760/2026 – C10-0027/2026 – COM(2023)0930 – C9-0015/2024 – 2023/0441(CNS)
Committee(s) responsible Date announced in plenary	LIBE 9.3.2026
Opinion by Date announced in plenary	AFET 9.3.2026
Rapporteur for opinion Date appointed	Nacho Sánchez Amor 8.4.2026
Date adopted	5.5.2026
Result of final vote	+: 52 –: 21 0: 0

FINAL VOTE BY ROLL CALL BY THE COMMITTEE ASKED FOR OPINION

52	+
PPE	Mika Aaltola, Wouter Beke, Fredis Beleris, Krzysztof Brejza, Sebastião Bugalho, Loucas Fourlas, Michael Gahler, Christophe Gomart, Rasa Juknevičienė, Łukasz Kohut, Ondřej Kolář, Andrey Kovatchev, David McAllister, Francisco José Millán Mon, Davor Ivo Stier, Michał Szczerba, Ingeborg Ter Laak, Riho Terras, Matej Tonin, Loránt Vincze, Isabel Wiseler-Lima
Renew	Petras Auštrevičius, Dan Barna, Raquel García Hermida-Van Der Walle, Bernard Guetta, Ivars Ijabs, Moritz Körner, Marjan Šarec, Hilde Vautmans
S&D	Robert Biedroń, Biljana Borzan, Tobias Cremer, Sandra Gómez López, Giorgio Gori, Costas Mavrides, Sven Mikser, Matjaž Nemec, Thijs Reuten, Chloé Ridel, Sandro Ruotolo, Andreas Schieder, Marta Temido, Kathleen Van Brempt, Nicola Zingaretti
The Left	Marc Botenga, Danilo Della Valle, Giorgos Georgiou
Verts/ALE	Leoluca Orlando, Vladimir Prebilič, Mounir Satouri, Villy Søvndal, Thomas Waitz

21	-
ECR	Adam Bielan, Alberico Gambino, Rihards Kols, Jaak Madison, Arkadiusz Mularczyk, Șerban Dimitrie Sturdza, Claudiu-Richard Târziu, Laurence Trochu, Sebastian Tynkkynen
ESN	Tomasz Froelich, Alexander Sell, Stanislav Stoyanov
NI	Grzegorz Braun, Kostas Papadakis
PfE	Mieke Andriese, Jaroslav Bžoch, Susanna Ceccardi, Julie Rechagneux, Silvia Sardone, Pierre-Romain Thionnet, Annamária Vicsek

0	0

Key to symbols:

+ : in favour

- : against

0 : abstention

ANNEX: DECLARATION OF INPUT

Pursuant to Article 8 of Annex I to the Rules of Procedure, the rapporteur for opinion declares that he included in his opinion input on matters pertaining to the subject of the file that he received, in the preparation of the opinion, prior to the adoption thereof in committee, from the following interest representatives falling within the scope of the Interinstitutional Agreement on a mandatory transparency register¹, or from the following representatives of public authorities of third countries, including their diplomatic missions and embassies:

1. Interest representatives falling within the scope of the Interinstitutional Agreement on a mandatory transparency register
The European External Action Service (EEAS)
European Commission – DG JUST
2. Representatives of public authorities of third countries, including their diplomatic missions and embassies
None

The list above is drawn up under the exclusive responsibility of the rapporteur for opinion.

Where natural persons are identified in the list by their name, by their function or by both, the rapporteur for opinion declares that he has submitted to the natural persons concerned the European Parliament's Data Protection Notice No 484 (<https://www.europarl.europa.eu/data-protect/index.do>), which sets out the conditions applicable to the processing of their personal data and the rights linked to that processing.

¹ Interinstitutional Agreement of 20 May 2021 between the European Parliament, the Council of the European Union and the European Commission on a mandatory transparency register (OJ L 207, 11.6.2021, p. 1, ELI: http://data.europa.eu/eli/agree_interinst/2021/611/oj).

PROCEDURE – COMMITTEE ASKED FOR OPINION

Title	Measures to facilitate consular protection for unrepresented citizens of the Union in third countries						
References	05760/2026 – C10-0027/2026 – COM(2023)0930 – C9-0015/2024 – 2023/0441(CNS)						
Committee(s) responsible Date announced in plenary	LIBE 9.3.2026						
Opinion by Date announced in plenary	AFET 9.3.2026						
Rapporteur for opinion Date appointed	Nacho Sánchez Amor 8.4.2026						
Date adopted	5.5.2026						
Result of final vote	<table> <tr> <td>+: </td><td>52</td></tr> <tr> <td>–: </td><td>21</td></tr> <tr> <td>0: </td><td>0</td></tr> </table>	+:	52	–:	21	0:	0
+:	52						
–:	21						
0:	0						

FINAL VOTE BY ROLL CALL BY THE COMMITTEE ASKED FOR OPINION

52	+
PPE	Mika Aaltola, Wouter Beke, Fredis Beleris, Krzysztof Brejza, Sebastião Bugalho, Loucas Fourlas, Michael Gahler, Christophe Gomart, Rasa Juknevičienė, Łukasz Kohut, Ondřej Kolář, Andrey Kovatchev, David McAllister, Francisco José Millán Mon, Davor Ivo Stier, Michał Szczerba, Ingeborg Ter Laak, Riho Terras, Matej Tonin, Loránt Vincze, Isabel Wiseler-Lima
Renew	Petras Auštrevičius, Dan Barna, Raquel García Hermida-Van Der Walle, Bernard Guetta, Ivars Ijabs, Moritz Körner, Marjan Šarec, Hilde Vautmans
S&D	Robert Biedroń, Biljana Borzan, Tobias Cremer, Sandra Gómez López, Giorgio Gori, Costas Mavrides, Sven Mikser, Matjaž Nemec, Thijs Reuten, Chloé Ridel, Sandro Ruotolo, Andreas Schieder, Marta Temido, Kathleen Van Brempt, Nicola Zingaretti
The Left	Marc Botenga, Danilo Della Valle, Giorgos Georgiou
Verts/ALE	Leoluca Orlando, Vladimir Prebilič, Mounir Satouri, Villy Søvndal, Thomas Waitz

21	-
ECR	Adam Bielan, Alberico Gambino, Rihards Kols, Jaak Madison, Arkadiusz Mularczyk, Șerban Dimitrie Sturdza, Claudiu-Richard Târziu, Laurence Trochu, Sebastian Tynkkynen
ESN	Tomasz Froelich, Alexander Sell, Stanislav Stoyanov
NI	Grzegorz Braun, Kostas Papadakis
PfE	Mieke Andriese, Jaroslav Bžoch, Susanna Ceccardi, Julie Rechagneux, Silvia Sardone, Pierre-Romain Thionnet, Annamária Vicssek

0	0

Key to symbols:

+ : in favour

- : against

0 : abstention

PROCEDURE – COMMITTEE RESPONSIBLE

Title	Measures to facilitate consular protection for unrepresented citizens of the Union in third countries						
References	05760/2026 – C10-0027/2026 – COM(2023)0930 – C9-0015/2024 – 2023/0441(CNS)						
Date Parliament was consulted	26.1.2024						
Committee(s) responsible Date announced in plenary	LIBE 9.3.2026						
Committees asked for opinions Date announced in plenary	AFET 9.3.2026						
Rapporteurs Date appointed	Lena Düpont 18.3.2026						
Date adopted	28.9.2026						
Result of final vote	<table> <tr> <td>+: </td><td>42</td></tr> <tr> <td>–: </td><td>16</td></tr> <tr> <td>0: </td><td>1</td></tr> </table>	+:	42	–:	16	0:	1
+:	42						
–:	16						
0:	1						
Date tabled	19.4.2024						

FINAL VOTE BY ROLL CALL BY THE COMMITTEE RESPONSIBLE

42	+
ECR	Assita Kanko
PPE	Magdalena Adamowicz, Ioan-Rareș Bogdan, Krzysztof Brejza, Caterina Chinnici, Marie-Sophie Christ, Lena Düpont, Niels Flemming Hansen, Jeroen Lenaers, Ana Miguel Pedro, Alice Teodorescu Măwe, Tomas Tobé, Pekka Toveri, Loránt Vincze, Elissavet Vozemberg-Vrionidi, Isabel Wiseler-Lima, Javier Zarzalejos, Tomáš Zdechovský
Renew	Raquel García Hermida-Van Der Walle, Moritz Körner, Michael McNamara, Nikola Minchev, Pina Picierno, Sophie Wilmès
S&D	Gabriele Bischoff, Vivien Costanzo, Matthias Ecke, Jens Geier, Isilda Gomes, Marina Kaljurand, Bernd Lange, Javier Moreno Sánchez, Emma Rafowicz, Sabrina Repp, Krzysztof Śmiszek
The Left	Damien Carême, Ilaria Salis
Verts/ALE	Daniel Freund, Isabella Lövin, Leoluca Orlando, Anna Strolenberg, Thomas Waitz

16	-
ECR	Alessandro Ciriani, Paolo Inselvini, Mariusz Kamiński, Charlie Weimers
ESN	Zsuzsanna Borvendég, Milan Uhrík, Roberto Vannacci
PfE	Mieke Andriese, Majbritt Birkholm, Valérie Deloge, Virginie Joron, Fabrice Leggeri, Gilles Pennelle, Tom Vandendriessche, Alexandre Varaut, Ewa Zajączkowska-Hernik

1	0
ECR	Geadis Gadi

Key to symbols:

+ : in favour

- : against

0 : abstention